



NEWFOUNDLAND AND LABRADOR

BOARD OF COMMISSIONERS OF PUBLIC UTILITIES

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2023-08-07

Dominic Foley
Newfoundland Power Inc.
Legal Counsel
P.O. Box 8910
55 Kenmount Road
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Dear Sir:

**Re: Newfoundland Power Inc. - 2024 Capital Budget Application - Requests for Information
PUB-NP-001 to PUB-NP-051**

Enclosed are Requests for Information PUB-NP-001 to PUB-NP-051 regarding the above-noted application.

If you have any questions, please do not hesitate to contact the Board's Legal Counsel, Jacqui Glynn, by email, jglynn@pub.nl.ca or telephone (709) 726-6781.

Sincerely,


Cheryl Blundon
Board Secretary

CB/cj

ecc **Newfoundland Power Inc.**
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NP Regulatory, E-mail: regulatory@newfoundlandpower.com
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1 **IN THE MATTER OF** the **Public**
2 **Utilities Act**, (the "**Act**"); and
3
4 **IN THE MATTER OF** capital expenditures
5 and rate base of Newfoundland Power Inc.;
6 and
7
8 **IN THE MATTER OF** an application by
9 Newfoundland Power Inc. for an order
10 pursuant to sections 41 and 78 of the **Act**:
11 (a) approving its 2024 Capital Budget; and
12 (b) fixing and determining its 2022 rate base.

**PUBLIC UTILITIES BOARD
REQUESTS FOR INFORMATION**

PUB-NP-001 to PUB-NP-051

Issued: August 7, 2023

1 **2024 Capital Budget Overview**
2

3 **PUB-NP-001** Page 2. It is stated that the Application is organized to comply with the spirit and
4 intent of the Capital Budget Application Guidelines (Provisional Guidelines). Please
5 explain where the Application does not comply with the Provisional Guidelines,
6 explain why not and the information provided instead to meet the spirit and intent
7 of the Provisional Guidelines.
8

9 **PUB-NP-002** Page 8. Please provide Newfoundland Power's targets and actual results for
10 reliability performance for the last ten years. Explain how these targets are
11 established and how they are considered in the capital planning process.
12

13 **PUB-NP-003** Page 8. It is stated that the average duration of Newfoundland Power customer
14 outages is half the Canadian average while the frequency of customer outages is
15 consistent with the Canadian average since 2013. On pages 12-13, SAIDI data is
16 provided for Atlantic Canadian utilities which indicates that Newfoundland
17 Power's service reliability performance has been better than the average for
18 Atlantic Canadian utilities from 2012 to 2021. How does Newfoundland Power
19 consider the reliability performance of Canadian peer utilities in establishing
20 reliability targets and in its capital planning process? Why, in Newfoundland
21 Power's opinion, has its SAIDI reliability performance exceeded the Canadian
22 average and the Atlantic Canadian utilities average?
23

24 **PUB-NP-004** Page 10. Please provide a table that shows all savings and reduced operating costs
25 expected to be achieved with the implementation of the proposed 2024 capital
26 budget projects and programs.
27

28 **PUB-NP-005** Page 15. Please provide an update on the Customer Service System Replacement
29 project cost, scope, schedule and anticipated savings in comparison to the
30 approved project budget.
31

32 **PUB-NP-006** Appendix B, Table B-1. It is stated that the Applications Enhancement project was
33 originally planned for 2024, but the scope was modified through the annual review
34 process. However, an Applications Enhancement project is included in the 2024
35 Capital Budget in Schedule B at page 104. Please explain when the project referred
36 to in Appendix B was originally planned and if it was in 2024 and how it has been
37 modified.
38

39 **PUB-NP-007** Appendix B, Table B-2. The explanation for the deferral from 2024 to subsequent
40 years for the first four projects in Table B-2 is "to allow further engineering
41 assessment". Please provide further explanation for each project as to how it
42 reached the stage of consideration for inclusion in the 2024 Capital Budget if
43 sufficient engineering had not been completed and what specifically for each
44 project requires additional engineering assessment.

1 **PUB-NP-008** Appendix B, Tables B-2 and B-3. Explain in detail the process Newfoundland Power
 2 follows to determine whether a proposed capital project should be deferred or
 3 accelerated and the criteria that is used to make the decision to defer or
 4 accelerate.
 5

6 **Schedule B Projects and Programs over \$750,000**
 7

8 **PUB-NP-009** Page 2, LED Street Lighting Replacement. Please provide an update on the
 9 progress to date on this program. In the response include a comparison of the
 10 budget approved and the actual expenditures incurred for each year, the number
 11 of fixtures planned for each year, the actual number of fixtures replaced each year
 12 and explain any significant variances.
 13

14 **PUB-NP-010** Page 36, Rebuild Distribution Lines. It is stated that distribution feeders are
 15 inspected on a seven-year cycle. When did Newfoundland Power last review the
 16 appropriateness of this frequency and is it consistent with Canadian utility
 17 practices?
 18

19 **PUB-NP-011** Page 61, Gambo Substation Refurbishment and Modernization Substations. It is
 20 stated that a condition assessment determined that the substation contains a
 21 significant amount of deteriorated and obsolete equipment with several pieces of
 22 equipment at the end of life. List the number of equipment failures at this
 23 substation in the last five years.
 24

25 **PUB-NP-012** Page 61, Gambo Substation Refurbishment and Modernization Substations.
 26 Substations are inspected eight times a year under the Substation Refurbishment
 27 and Modernization Plan. When did inspections find the deteriorated and obsolete
 28 equipment at Gambo Substation and how did Newfoundland Power determine
 29 the appropriate time to undertake the refurbishment and modernization of this
 30 substation?
 31

32 **PUB-NP-013** Page 67, Memorial Substation Refurbishment and Modernization Substations.
 33 a) Will Memorial University be providing any contribution towards the cost of
 34 completing the Memorial Substation project? If there is no contribution,
 35 please explain why Newfoundland Power considers this to be appropriate and
 36 fair and whether this approach is consistent with treatment of other
 37 customers in General Service Rate Class 2.4.
 38 b) Memorial University will also be conducting work on its own electrical assets
 39 in the Memorial Substation during 2023-2024 and Newfoundland Power is
 40 proposing a project for the substation that will commence in 2024 and be
 41 completed in 2025. Please confirm that the scope outlined of Newfoundland
 42 Power's proposed capital budget relates only to assets owned by
 43 Newfoundland Power and does not include work on Memorial University's
 44 assets.
 45 c) Will Newfoundland Power employees or contractors be engaged to complete
 46 any work on the assets owned by Memorial University? If yes, how will the

1 costs be tracked to ensure the costs for the Memorial Substation project only
2 include costs relating to Newfoundland Power assets?
3

4 **PUB-NP-014** Page 137, Allowance for Unforeseen Items. The Allowance for Unforeseen Items
5 for \$750,000 is included in Schedule B listing projects over \$750,000.

6 a) Please explain why Newfoundland Power included this Allowance in Schedule
7 B given the amount for the project is not greater than \$750,000 and whether
8 Newfoundland Power considers this Allowance the same as a capital project
9 over \$750,000.

10 b) Has Newfoundland Power considered increasing the amount of the
11 Allowance? If yes, explain why it has not been increased. If no, explain why it
12 hasn't considered increasing the amount at this time.

13 c) How and in what circumstances in 2024 would Newfoundland Power use the
14 funds available under this Allowance?
15

16 **Schedule C Projects and Programs under \$750,000**

17
18 **PUB-NP-015** Pages 3-4. Two projects are listed under Substations for the Oxen Pond
19 Substation; Bus Upgrade (\$451,000) and Switch Replacements (\$316,000).

20 a) Please explain why these two projects were not grouped together for one
21 project over \$750,000.

22 b) Is either project proposed for Oxen Pond Substation required as a result of
23 Memorial University's conversion to electric boilers?

24 c) Will Memorial University be contributing to the cost of these projects? If
25 there is no contribution, please explain why Newfoundland Power considers
26 this fair and appropriate for customers.
27

28 **2024-2028 Capital Plan**

29
30 **PUB-NP-016** Page 1. It is stated that a framework for scope, stages and timelines has been
31 developed for the asset management review being undertaken by Newfoundland
32 Power. Please provide a copy of this framework.
33

34 **PUB-NP-017** Page 1. Please provide an update, including work completed to date, on the
35 ongoing review of Newfoundland Power's asset management practices.
36

37 **PUB-NP-018** Page 1. The review of Newfoundland Power's asset management program is
38 expected to be completed in 2024. What process does Newfoundland Power
39 anticipate will occur after the completion of the review, including whether any
40 review by the Board will be required? Does Newfoundland Power anticipate that
41 any changes in asset management practices flowing from this review will be
42 incorporated in its 2025 capital budget process?
43

44 **PUB-NP-019** Page 1. It is stated that Newfoundland Power's investment priorities over the next
45 five years reflect an increased focus on the planned refurbishment of assets to
46 extend their useful service lives. Please explain how this increased focus is

- 1 reflected in the 2024-2028 Capital Plan and if the age of the asset is being given
2 additional weight in the planning of capital programs and projects as a result of
3 this increased focus.
4
- 5 **PUB-NP-020** Page 4. Figure 1 shows that the average duration of outages, excluding major
6 events, has improved since 2004 with the average duration of outages being less
7 each year since then. To what does Newfoundland Power attribute the
8 improvement in its reliability performance over the period 2004 to present?
9
- 10 **PUB-NP-021** Page 4 Figure 1. Comparisons of Newfoundland Power's reliability performance
11 for SAIDI and SAIFI with the Canadian average for the period 2013-2022 are in
12 Figures 2 and 3 on pages 7-8 of the Capital Budget Overview. Provide a chart that
13 shows the comparison of Newfoundland Power's SAIDI and SAIFI performance
14 with the Canadian average for the period 2003-2022.
15
- 16 **PUB-NP-022** Page 6. It is stated that the while age is not a primary determinant as to whether
17 an asset requires refurbishment or replacement, it provides a reasonable
18 indication of the probability that an asset may begin to fail. Explain how
19 Newfoundland Power evaluates the age of an asset as a consideration in
20 determining whether to plan capital work on the asset. Include in the response
21 the other factors Newfoundland Power considers in determining whether to plan
22 capital work on an asset and how it weighs the various factors.
23
- 24 **PUB-NP-023** Page 7. Equipment failures on the distribution system are said to have increased
25 by 34% from 2018-2002 over the previous five-year period. It is stated that the
26 risk of equipment failures is increasing going forward due to the age of the
27 Newfoundland Power system. In Newfoundland Power's opinion is age the only
28 cause of the increase in equipment failures and does the age affect the corrective
29 measures which are taken?
30
- 31 **PUB-NP-024** Page 7. During the period that equipment failures on the distribution system
32 increased Newfoundland Power continued with its programs such as the
33 Distribution Reliability Initiative targeting worst performing feeders and the
34 Substation Refurbishment and Modernization Plan. Does the increase in
35 equipment failures bring into question the value and usefulness of Newfoundland
36 Power's asset management approach as failures are increasing while
37 Newfoundland Power is continuing with asset management strategies first
38 developed a number of years ago?
39
- 40 **PUB-NP-025** Page 7. Does Newfoundland Power plan to include in the planned review of its
41 asset management practices the causes of the increase in equipment failures on
42 the distribution system and does Newfoundland Power anticipate any changes in
43 its practices to address the increase in equipment failures that has occurred over
44 the past five years?

1 1.1 Distribution Reliability Initiative

2

3 **PUB-NP-026** Page 1. The Distribution Reliability Initiative has been ongoing for over 20 years.
4 Please provide a table that shows the total expenditures to date, expenditures
5 included in the 2024-2028 Capital Plan, the total number of feeders on
6 Newfoundland Power's system and the number of feeders completed under this
7 program.

8

9 **PUB-NP-027** Page 1. It is stated that a new Outage Management System implemented in 2019
10 provides outage data with greater granularity and precision than previously which
11 allows Newfoundland Power to identify sections of feeders that are experiencing
12 poor performance. Has Newfoundland Power changed its approach for this
13 program following the implementation of the new outage management system to
14 focus on the reliability performance of a section of a feeder rather than the overall
15 performance of the feeder? In the response, explain the criteria Newfoundland
16 Power used to determine the appropriate section of a feeder to consider for a
17 capital upgrade.

18

19 **PUB-NP-028** Page 2. It is stated that Newfoundland Power's approach is consistent with good
20 utility practice. Do Canadian utilities consider Customer Hours of Interruption per
21 Kilometer (CHIKM), Customers Interrupted per Kilometer (CKIM) and section of
22 feeder performance rather than overall feeder performance in identifying worst
23 performing feeders? If yes, explain how other Canadian utilities consider these
24 factors in capital budget planning for distribution feeders.

25

26 **PUB-NP-029** Pages 3-9. Newfoundland Power is proposing the relocation of a 4.8 km section of
27 Western Avalon Substation distribution feeder WAV-01 which will include
28 construction of 6.5 km new three phase distribution line and the replacement of
29 and installation of new poles. This project is also in Schedule B on pages 11-14.
30 Distribution feeder WAV-01 is not listed in Appendix A to Tab 1.1 Distribution
31 Reliability Initiative which lists the company's fifteen worst performing feeders.
32 The reliability data on page 5 of Tab 1.1 indicates that the reliability performance
33 of the section of WAV-01 for which a capital project is proposed is better than
34 some of the fifteen worst performing feeders listed in Appendix A to Tab 1. Why
35 did Newfoundland Power determine it was appropriate to proceed with this
36 project in 2024 as opposed to another poor performing feeder?

37

38 **PUB-NP-030** Page 4. The number of customers served by the section of the feeder for which
39 the capital project is proposed for 2024 is 658. Is the number of customers served
40 by a feeder or a section of a feeder a consideration in the evaluation of which poor
41 performing feeders are to be addressed?

42

43 **PUB-NP-031** Page 9. It is stated that the inspections have identified 51 deficiencies in the 4.8
44 km section of feeder WAV-01 proposed to be re-built in 2024, including 27
45 deteriorated poles and crossarms.

- 1 a) Provide a table that shows the total number of each of poles and crossarms
 2 on the 4.8 km section, the number of deficient or deteriorated poles in this 4.8
 3 km section and the number of deficient or deteriorated crossarms in this 4.8
 4 km section.
 5 b) What would be the cost to repair the 51 deficiencies without rebuilding the
 6 4.8 km section of feeder WAV-01?
 7

8 **1.2 Feeder Additions for Load Growth**

9

10 **PUB-NP-032** Newfoundland Power states that three feeder additions identified for upgrades in
 11 2024 have loads ranging from 125 to 180 amps on single-phase sections of feeders
 12 as compared to its planning criteria maximum current of 85 amps on a single-
 13 phase distribution line.

- 14 a) Please explain how these current levels were able to increase to a point
 15 whereby they exceeded Newfoundland Power's planning criteria by 47% to
 16 112%.
 17 b) Have there been any outages caused by these elevated amperages?
 18 c) Has Newfoundland Power considered revising its planning criteria of a
 19 maximum 85 amps on a single-phase distribution line?
 20 d) Are there other instances of feeder overloading currently occurring on
 21 Newfoundland Power's system? If yes, list the feeders, the feeder amperage
 22 and any outages they have caused.
 23

24 **2.1 2024 Substation Refurbishment and Modernization**

25

26 **PUB-NP-033** Page 1. Newfoundland Power introduced its Substation Refurbishment and
 27 Modernization Plan as part of its 2007 Capital Budget application. Please file a
 28 copy of this plan for the record in this proceeding.
 29

30 **PUB-NP-034** Please provide a table that shows the total capital expenditures to date,
 31 expenditures included in the 2024-2028 Capital Plan, the total number of
 32 substations and the number of substations completed under the Substation
 33 Refurbishment and Modernization Plan since its commencement.
 34

35 **PUB-NP-035** What actions has Newfoundland Power taken since the Substation Refurbishment
 36 and Modernization Plan was introduced in 2007 to assess whether the execution
 37 of the plan has been effective and is consistent with good utility practice?
 38

39 **PUB-NP-036** Page 4. It is stated that power transformer failures can lead to extended outages
 40 for a large number of customers. Please list the number of substation power
 41 transformer failures experienced by Newfoundland Power in the last ten years,
 42 the duration of outage as a result of each failure and the number of customers
 43 affected by each outage due to a failure of a power transformer.
 44

45 **PUB-NP-037** Appendix D page 2. It is stated that Newfoundland Power completed an analysis
 46 which showed that ISL-T1 would have to remain in service until approximately 75

1 years of age to offset the added costs of completing the transformer as a separate
2 project in the future. Please provide a copy of this analysis.
3

4 **3.1 2024 Transmission Line Rebuild**

5

6 **PUB-NP-038** Page 1. Newfoundland Power introduced its Transmission Line Rebuild Strategy as
7 part of its 2006 Capital Budget Application. Please file a copy of this strategy for
8 the record in this proceeding.
9

10 **PUB-NP-039** Page 1. It is stated that 85% of the Transmission Line Rebuild Strategy will be
11 completed by the end of 2024. With the completion of the 2006 strategy
12 approaching, does Newfoundland Power anticipate it will be necessary to develop
13 a revised or alternative strategy for its transmission lines?
14

15 **PUB-NP-040** Please provide a table that shows the total capital expenditures to date,
16 expenditures included in the 2024-2028 Capital Plan, the total number of
17 transmission lines and the number of transmission lines completed under the
18 Transmission Line Rebuild Strategy since it was implemented.
19

20 **PUB-NP-041** What action has Newfoundland Power taken since the Transmission Line Rebuild
21 Strategy was introduced in 2006 to assess whether the strategy has been effective
22 and is consistent with good utility practice?
23

24 **PUB-NP-042** Page 8. It is stated that while the historical reliability performance of Transmission
25 Line 146L has been reasonable, the sub-standard design and deteriorated
26 condition exposes it to increased probability of failure going forward. In
27 Newfoundland Power's opinion what weight should historical reliability
28 performance be given in the evaluation of whether a transmission line should be
29 upgraded or deferred or is the condition assessment the only consideration?
30

31 **PUB-NP-043** Page 8. How did Newfoundland Power determine that the probability of failure
32 for Transmission Line 146L had increased to the extent it is required to be rebuilt
33 at this time rather than being deferred to a future year? Include in the response
34 how Newfoundland Power quantified the increase in the probability of failure.
35

36 **PUB-NP-044** Page 8. It is stated that recent analyses showed that a loss of Transmission Line
37 146L during peak load conditions would result in voltage levels within the looped
38 transmission system dropping into the emergency range, increasing the risk of
39 load shedding and customer outages. Please provide the analyses.
40

41 **PUB-NP-045** Page 9. Newfoundland Power plans on rebuilding Transmission Line 146L in 2024
42 and 2025. It is stated that the rebuild of the line has been deferred for 15 years as
43 a result of regular maintenance. Please provide the annual preventative and
44 corrective maintenance expenditures carried out on this transmission line over
45 the past fifteen years.

1 **PUB-NP-046** Footnote 63 on page 82 of Schedule B states that there have been three outage
2 events over the last five years to Transmission Line 146L due to requirements to
3 undertake preventative and corrective maintenance. Please provide details on
4 each of these three outages, including the reason for the outage, the date,
5 duration and number of customers affected.
6

7 **PUB-NP-047** In the response to CA-NP-111 filed in the 2023 Capital Budget Application
8 proceeding, Newfoundland Power stated it was “waiting for the results of Hydro’s
9 test and treat program before determining whether a wood pole test and
10 treatment program would have any impact on its Transmission and Maintenance
11 Practices”. Hydro filed a report on its wood pole treatment program on April 21,
12 2023. On June 28, 2023 Newfoundland Power filed comments on this report.

- 13 a) Please file the letter of June 28, 2023 for the record in this proceeding.
14 b) Newfoundland Power stated in the June 28, 2023 letter that it “has initiated
15 discussions with Hydro and has further meetings planned with Hydro’s
16 technical and engineering staff to better understand the potential benefits of
17 a chemical re-treatment program” for its transmission line wood poles.
18 Newfoundland Power further advised that an assessment of its transmission
19 line asset management practices would be included in its asset management
20 review. Please outline the scope and schedule for the review of the potential
21 benefits of Hydro’s wood pole line management program for Newfoundland
22 Power’s wood pole transmission lines.
23 c) What are the factors that would be necessary to consider in assessing whether
24 the Transmission Line Rebuild Strategy should be paused in order to reduce
25 annual capital spending given Newfoundland Power is near the end of the
26 program carried out under the Strategy and it is reviewing both its asset
27 management practices and Hydro’s wood pole transmission asset
28 management practices to determine its future transmission line practices?
29
30

31 **Hydro Plants Refurbishment and Rehabilitation**

32

33 **PUB-NP-048** A number of projects for hydro plants are included in the 2024 Capital Budget.
34 Does Newfoundland Power have a plan or strategy in place, similar to those for
35 transmission lines and substations to evaluate its hydro generation assets?
36

37 **PUB-NP-049** Please provide a table that shows the total capital expenditures in the last ten
38 years spent on hydro generation assets, expenditures included in the 2024-2028
39 Capital Plan for hydro plant refurbishment and rehabilitation, the number of
40 hydro plants and the number refurbished and rehabilitated over the last ten years.
41

42 **PUB-NP-050** What action has Newfoundland Power taken to asses whether its approach to the
43 asset management of hydro plants has been effective and is consistent with good
44 utility practice?

1 **General**

2

3 **PUB-NP-051** In the Application certain individual projects are grouped together under one
4 project over \$750,000 (e.g., Applications Enhancements) while in other cases
5 individual projects less than \$750,000 which appear related are not grouped
6 together under one project (e.g., Oxen Pond Substation projects). Please explain
7 how and when Newfoundland Power decides to group individual projects
8 together under one capital project for which prior Board approval is required and
9 when they will be listed individually.

DATED at St. John's, Newfoundland this 7th day of August, 2023.

BOARD OF COMMISSIONERS OF PUBLIC UTILITIES

Per


Cheryl Blundon
Board Secretary